

AMENDED IN ASSEMBLY NOVEMBER 8, 2007

CALIFORNIA LEGISLATURE—2007—08 FIRST EXTRAORDINARY SESSION

ASSEMBLY BILL

No. 8

**Introduced by Assembly Member Villines
(Coauthors: Assembly Members Benoit, Blakeslee, Emmerson,
Gaines, Garrick, Keene, Nakanishi, Niello, Smyth, and
Strickland)**

November 6, 2007

An act to amend Section 3523 of the Business and Professions Code, to add Sections 22869.5 and 22917 to the Government Code, to amend Section 1399.72 of, and to add Sections 1349.3 and 1367.08 to, and to add Article 6 (commencing with Section 128559) to Chapter 5 of Part 3 of Division 107 of, the Health and Safety Code, to add Sections 699.6 and 10119.3 to, and to add Part 6.6 (commencing with Section 12739.10) to Division 2 of, the Insurance Code, to amend Sections 17072, 17215, and 19184 of, to amend and repeal Sections 17131.4, 17131.5, 17215.1, and 17215.4 of, to add Sections 17053.102, 17138.5, 17138.6, 17204, and 17216 to, and to add and repeal Sections 17053.77 and 23677 of, the Revenue and Taxation Code, and to add Section 14078.5 to, and to add Article 2.93 (commencing with Section 14091.50) to Chapter 7 of Part 3 of Division 9 of, the Welfare and Institutions Code, relating to health care, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 8, as amended, Villines. Health care.

(1) Existing law, the Physician Assistant Practice Act, establishes the Physician Assistant Committee of the Medical Board of California. Under existing law, the committee licenses physician assistants under the name of the board and regulates the practice of physician assistants.

Existing law requires the Office of Statewide Health Planning and Development to establish a nonprofit public benefit corporation known as the Health Professions Education Foundation to perform various duties with respect to implementing health professions scholarship and loan programs.

This bill would create the California Physician Assistant Scholarship and Loan Repayment Program within the foundation to provide scholarships to physician assistant students and to repay qualifying educational loans of physician assistants who practice in medically underserved areas of the state and in specified clinics. The bill would establish the California Physician Assistant Scholarship and Loan Repayment Program Fund in the State Treasury and would make its revenue available for expenditure for the program upon appropriation by the Legislature. The bill would direct the deposit of voluntary contributions made by a physician assistant upon renewal of his or her license into the fund. The bill would require the foundation to report to the Legislature on the program, as specified. The bill would make implementation of the program contingent upon sufficient revenue being available in the fund for those purposes.

~~(1)~~

(2) Under the Public Employees' Medical and Hospital Care Act, the Board of Administration of the Public Employees' Retirement System contracts for and administers health care benefit plans for public employees and annuitants. Existing state and federal income tax laws allow a deduction for contributions to a qualifying medical savings account by a taxpayer who is covered under a high deductible health plan, as defined. Money within this type of account may be used to pay for qualified medical expenses, as defined.

This bill would require the Board of Administration of the Public Employees' Retirement System to offer a high deductible health plan, as defined in the federal tax law, and a health savings account option to public employees and annuitants, as specified. The bill would establish the Public Employees' Health Savings Fund, a continuously appropriated trust fund within the State Treasury, for payment of qualified medical expenses of employees and annuitants who elect to enroll in the high deductible health plan and participate in the health savings account option, and would require those employees and annuitants, and their employers, to make specified contributions to that fund, thereby making an appropriation.

~~(2)~~

(3) The Knox-Keene Health Care Service Plan Act of 1975, the willful violation of which is a crime, provides for the licensure and regulation of health care service plans by the Department of Managed Health Care. Existing law provides for the regulation of insurers by the Department of Insurance.

Existing law requires, subject to specified exceptions, that a health care service plan be licensed by the Department of Managed Health Care and provide basic health care services, as defined, unless exempted from that requirement by the director of the department. Existing law also requires, subject to specified exceptions, that an insurer obtain a certificate of authority from the Insurance Commissioner in order to transact business in this state and that the insurer operate in accordance with specified requirements. Under existing law, a plan and a health insurer are required to include or offer to include specified benefits in their plan contracts or policies.

This bill would allow a carrier domiciled in another state to offer, sell, or renew a health care service plan or a health insurance policy in this state without holding a license issued by the department or a certificate of authority issued by the commissioner. The bill would exempt the carrier's plan or policy from requirements otherwise applicable to plans and insurers providing health care coverage in this state if the plan or policy complies with the domiciliary state's requirements, and the carrier is lawfully authorized to issue the plan or policy in that state and to transact business there. The bill would also allow a health care service plan contract and a health insurance policy to be issued, renewed, or amended, on and after July 1, 2008, without certain of those specified benefits that the applicant, contractholder, or policyholder has waived. The bill would require the Director of the Department of Managed Health Care and the Insurance Commissioner to prepare a disclosure form prior to July 1, 2008, summarizing the benefits a plan and insurer are required to include in their plan contracts or policies and those that may be waived. The bill would require the applicant, contractholder, or policyholder to designate in the disclosure form the benefits he or she is waiving and to acknowledge his or her understanding, as specified, of the disclosure's contents.

The Knox-Keene Health Care Service Plan Act of 1975 requires that a plan intending to convert from nonprofit to for-profit status, submit a conversion proposal to the director and, before approving the conversion, the director is required to find that the proposal sets aside the fair market value of the nonprofit plan and dedicates and transfers

it to a tax-exempt charitable organization with a charitable mission and grantmaking function of serving the health care needs of the people of California.

This bill would instead require that at least 90% of the money expended annually to fulfill the charitable mission and grantmaking function of the tax-exempt charitable organization receiving the set-aside be spent on health care services for Californians, as specified, who are not receiving health care services through a government program.

(3)

(4) Existing law creates the Managed Risk Medical Insurance Board, which administers various programs to arrange for the provision of health care coverage to persons meeting specified eligibility criteria.

This bill would establish the California Health Insurance Exchange, which would be administered by the board. The bill would, beginning September 1, 2008, allow an employer that sponsors a cafeteria plan in compliance with federal law and that has entered into an agreement with the board, to transmit premium payments for individual plan contracts and individual insurance policies obtained by its employees through the cafeteria plan to the exchange for remittance to the issuing plan or insurer that has agreed to participate in the exchange. The bill would create the California Health Insurance Exchange Fund, in which the premium payments would be deposited prior to remittance to the carrier. The bill would continuously appropriate the revenues in the California Health Insurance Exchange Fund to the board for purposes of operating the exchange. The bill would require the board to report certain information to the Governor and the Legislature relating to the exchange. The bill would authorize the board to charge a fee required in order to implement these provisions.

(4)

(5) The Personal Income Tax Law authorizes various deductions in computing income that is subject to tax under that law.

This bill would allow a deduction in computing adjusted gross income for the costs of health insurance, as provided. The bill would also allow a deduction in connection with health savings accounts in conformity with federal law, which would generally be an amount equal to the aggregate amount paid in cash during the taxable year by, or on behalf of, an eligible individual, as defined, to a health savings account of that individual, as provided. The bill would also provide related conformity to that federal law with respect to treatment of the account as a tax-exempt trust, the allowance of rollovers from Archer Medical

Savings Accounts, health flexible spending arrangements, or health reimbursement accounts to a health savings account, and penalties in connection therewith. The bill would additionally allow a physician a credit in an amount equal to 50% of the fair market value of uncompensated medical care, as specified, provided to an eligible individual, as defined.

The Personal Income Tax Law and the Corporation Tax Law authorize various credits against the taxes imposed by those laws.

This bill would authorize a credit against those taxes for each taxable year beginning on or after January 1, 2008, and before January 1, 2013, in an amount equal to 15% of the amount paid or incurred by a qualified taxpayer, as defined, during the taxable year for qualified health insurance, as defined, for specified employees of the taxpayer. This bill would also require the Franchise Tax Board and the Legislative Analyst to report on the usage and effectiveness of the credit, as specified.

(5)

(6) Existing law provides for the Medi-Cal program, which is administered by the State Department of Health Care Services and under which health care services are provided to qualified low-income persons.

This bill would require the Director of Health Care Services to increase reimbursement rates for physician services and hospitals under the Medi-Cal program to a level that equals 80% of the Medicare reimbursement rate for those same services and would require the department to make specified determinations prior to a rate adjustment. It would specify that the adjustment does not apply to physician services for which reimbursement already equals or succeeds the 80% rate. The bill would also require the department to consider prescribed factors in making subsequent rate adjustments.

This bill would also require the State Department of Health Care Services to prepare and submit a proposal for a demonstration project by July 31, 2008, for participation in the federal Medicaid Demonstration Project for Health Opportunity Accounts and would specify the details of that demonstration project.

Vote: majority. Appropriation: yes. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 *SECTION 1. Section 3523 of the Business and Professions*
- 2 *Code is amended to read:*

1 3523. (a) (1) All physician assistant licenses shall expire at
 2 12 midnight of the last day of the birth month of the licensee during
 3 the second year of a two-year term if not renewed.

4 ~~The~~

5 (2) *The* committee shall establish by regulation procedures for
 6 the administration of a birthdate renewal program, including, but
 7 not limited to, the establishment of a system of staggered license
 8 expiration dates and a pro rata formula for the payment of renewal
 9 fees by physician assistants affected by the implementation of the
 10 program.

11 ~~To~~

12 (b) *To* renew an unexpired license, the licensee shall, on or
 13 before the date of expiration of the license, apply for renewal on
 14 a form provided by the committee, accompanied by the prescribed
 15 renewal fee.

16 (c) *At the time of renewing a physician assistant license, the*
 17 *licensee may make a voluntary contribution of twenty-five dollars*
 18 *(\$25) or more to the board for the sole purpose of funding the*
 19 *California Physician Assistant Scholarship and Loan Repayment*
 20 *Program established pursuant to Article 6 (commencing with*
 21 *Section 128559) of Chapter 5 of Part 3 of Division 107 of the*
 22 *Health and Safety Code. The board shall transmit the contribution*
 23 *submitted pursuant to this subdivision for deposit in the California*
 24 *Physician Assistant Scholarship and Loan Repayment Program*
 25 *Fund established pursuant to Section 128559.2 of the Health and*
 26 *Safety Code.*

27 **SECTION 1.**

28 *SEC. 2.* Section 22869.5 is added to the Government Code, to
 29 read:

30 22869.5. (a) The Legislature hereby finds and declares all of
 31 the following:

32 (1) The Board of Administration of the Public Employees’
 33 Retirement System administers health benefits for employees and
 34 annuitants, and their family members, from state and local public
 35 agencies.

36 (2) Health savings accounts have been viewed as an alternative
 37 to the traditional health insurance market and give patients more
 38 control over their health care options and expenses.

1 (3) Health savings accounts are tax-exempt accounts that allow
2 individuals to pay for health care expenses in conjunction with
3 high-deductible catastrophic coverage.

4 (4) The benefits to patients who receive health insurance
5 coverage through a health savings account include increased
6 treatment options, access to specialty care, and strengthening of
7 the patient-physician relationship.

8 (b) The board shall offer a health savings account option to all
9 employees and annuitants beginning January 1, 2008. In addition
10 to the basic health benefit plans described in Sections 22830 and
11 22850, and notwithstanding any other provision of this part, the
12 board shall approve at least one high deductible health plan, as
13 defined in Section 220(c)(2) of the Internal Revenue Code.

14 (c) The design and administration of the health savings account
15 option shall comply with the standards provided in Section 220 of
16 the Internal Revenue Code and any other applicable revenue
17 procedures or provisions of the Internal Revenue Code and the
18 Revenue and Taxation Code.

19 (d) (1) An employee or annuitant who elects to participate in
20 the health savings account option shall enroll in a high deductible
21 health plan offered by the board and shall contribute the total cost
22 per month of the benefit coverage afforded him or her under that
23 plan less the portion thereof to be contributed by the employer.

24 (2) The employee or annuitant shall also designate an additional
25 amount to be deducted from his or her salary or retirement
26 allowance for qualified medical expenses, which amount shall be
27 deposited into the Public Employees' Health Savings Fund and
28 shall be credited to a nominal account in the name of the employee
29 or annuitant.

30 (3) For purposes of this section, "qualified medical expenses"
31 means those expenses as defined in Section 220(d)(2) of the
32 Internal Revenue Code.

33 (e) (1) The employer of an employee or annuitant who elects
34 to participate in the health savings account option shall contribute
35 a portion, pursuant to Article 7 (commencing with Section 22870)
36 or Article 8 (commencing with Section 22890), of the cost of
37 providing the benefit coverage under the high deductible health
38 plan.

39 (2) The employer shall also contribute an amount equal to the
40 difference between the amount contributed pursuant to paragraph

1 (1) and the weighted average of the health benefit plan premiums
2 the employer would have paid if the employee or annuitant had
3 enrolled in a plan other than the high deductible health plan, which
4 amount shall be deposited into the Public Employees' Health
5 Savings Fund and shall be credited to a nominal account in the
6 name of the employee or annuitant.

7 (f) Moneys credited to the employee's or annuitant's nominal
8 account in the Public Employees' Health Savings Fund shall be
9 disbursed to pay qualified medical expenses incurred by the
10 employee or annuitant, in accordance with Section 220 of the
11 Internal Revenue Code.

12 (g) The board shall adopt regulations necessary to implement
13 this section.

14 ~~SEC. 2.~~

15 *SEC. 3.* Section 22917 is added to the Government Code, to
16 read:

17 22917. (a) There is in the State Treasury a Public Employees'
18 Health Savings Fund, the purpose of which is to pay the qualified
19 medical expenses of health savings accountholders pursuant to
20 Section 22869.5 and pursuant to Section 220 of the Internal
21 Revenue Code. The board shall have the exclusive control of the
22 administration and investment of the fund.

23 (b) The Public Employees' Health Savings Fund shall consist
24 of moneys deducted from the salary or retirement allowance of an
25 employee or annuitant, and moneys contributed by the employee's
26 or annuitant's employer, for qualified medical expenses pursuant
27 to Section 22869.5.

28 (c) The board may invest funds in the Public Employees' Health
29 Savings Fund pursuant to the law governing its investment of the
30 retirement fund, subject to the limitations contained in Section 220
31 of the Internal Revenue Code. Income, of whatever nature, earned
32 on the fund during any fiscal year shall be credited to the fund.

33 (d) Notwithstanding Section 13340, the Public Employees'
34 Health Savings Fund is continuously appropriated, without regard
35 to fiscal years, to reimburse qualified medical expenses of health
36 savings accountholders.

37 (e) The Legislature finds and declares that the Public
38 Employees' Health Savings Fund is a trust fund held for the
39 exclusive benefit of employees and annuitants who elect the health
40 savings account option pursuant to Section 22869.5.

1 ~~SEC. 3.~~

2 *SEC. 4.* Section 1349.3 is added to the Health and Safety Code,
3 to read:

4 1349.3. (a) Notwithstanding any other provision of law, a
5 carrier domiciled in another state is exempt from Section 1349, if
6 it meets the following criteria:

7 (1) It offers, sells, or renews a health care service plan in this
8 state that complies with all of the requirements of the domiciliary
9 state applicable to the plan.

10 (2) It is authorized to issue the plan in the state where it is
11 domiciled and to transact business there.

12 (b) Notwithstanding any other provision of law, a health care
13 service plan offered, sold, or renewed by in this state a carrier that
14 satisfies the criteria of subdivision (a) is exempt from all other
15 provisions of this chapter.

16 ~~SEC. 4.~~

17 *SEC. 5.* Section 1367.08 is added to the Health and Safety
18 Code, to read:

19 1367.08. (a) Notwithstanding any other provision of law, on
20 and after July 1, 2008, a health care service plan that covers
21 hospital, medical, or surgical expenses on an individual or group
22 basis may issue a plan contract that does not include one or more
23 of the benefits described in subdivision (b) or may amend or renew
24 a plan contract to delete one or more of those benefits, if the
25 applicant or the contractholder waives the benefit pursuant to
26 subdivision (d).

27 (b) The benefits that may be waived pursuant to subdivision (a)
28 are those described in Sections 1367.06, 1367.18, 1367.19, 1367.2,
29 1367.21, 1367.22, 1367.25, 1367.3, 1367.35, 1367.4, 1367.45,
30 1367.51, 1367.54, 1367.6, 1367.61, 1367.62, 1367.63, 1367.635,
31 1367.64, 1367.65, 1367.66, 1367.665, 1367.67, 1367.68, 1367.69,
32 1367.7, 1367.71, 1367.8, 1367.9, 1367.11, 1367.215, 1367.22,
33 1367.24, 1368.2, 1368.5, 1370.6, 1373.4, 1374.17, 1374.55,
34 1374.56, and 1374.72.

35 (c) The director, in consultation with the Insurance
36 Commissioner, shall prepare a disclosure form prior to July 1,
37 2008, that is easily understood and that summarizes the benefits
38 a health care service plan is required to include in its plan contract
39 under this chapter and the benefits that may be waived under this
40 section.

1 (d) The applicant or the contractholder shall sign the disclosure
2 described in subdivision (c), specifying the benefits he or she
3 waives and indicating that the plan has explained the contents of
4 the disclosure and that he or she understands them, before the plan
5 contract may be issued, amended, or renewed without one or more
6 of the benefits described in subdivision (b).

7 (e) This section and Section 10119.3 of the Insurance Code shall
8 be known, and may be cited as, the Freedom to Choose Health
9 Benefits Act of 2007.

10 ~~SEC. 5.~~

11 *SEC. 6.* Section 1399.72 of the Health and Safety Code is
12 amended to read:

13 1399.72. (a) A health care service plan that intends to convert
14 from nonprofit to for-profit status, as defined in subdivision (b),
15 shall, prior to the conversion, submit a conversion proposal to the
16 director and secure approval from the director.

17 (b) For the purposes of this section, a “conversion” or “convert”
18 by a nonprofit health care service plan means the transformation
19 of the plan from nonprofit to for-profit status, as determined by
20 the director.

21 (c) Prior to approving a conversion, the director shall find that
22 the conversion proposal meets all of the following charitable trust
23 requirements:

24 (1) The fair market value of the nonprofit plan is set aside for
25 appropriate charitable purposes. In determining fair market value,
26 the director shall consider, but not be bound by, any market-based
27 information available concerning the plan.

28 (2) The set-aside shall be dedicated and transferred to one or
29 more existing or new tax-exempt charitable organizations operating
30 pursuant to Section 501(c)(3) (26 U.S.C. Sec. 501(c)(3)) of the
31 Internal Revenue Code. The director shall consider requiring that
32 a portion of the set-aside include equity ownership in the plan.
33 Further, the director may authorize the use of an organization
34 operating pursuant to Section 501(c)(4) of the Internal Revenue
35 Code (26 U.S.C. Sec. 501(c)(4)) if, in the director’s view, it is
36 necessary to ensure effective management and monetization of
37 equity ownership in the plan and if the plan agrees that the Section
38 501(c)(4) organization will be limited exclusively to these
39 functions, that funds generated by the monetization shall be
40 transferred to the Section 501(c)(3) organization except to the

1 extent necessary to fund the level of activity of the Section
2 501(c)(4) organization as may be necessary to preserve the
3 organization's tax status, that no funds or other resources controlled
4 by the Section 501(c)(4) organization shall be expended for
5 campaign contributions, lobbying, or other political activities, and
6 that the Section 501(c)(4) organization shall comply with reporting
7 requirements that are applicable to Section 501(c)(3) organizations,
8 and that the Section 501(c)(4) organization shall be subject to any
9 other requirements imposed upon Section 501(c)(3) organizations
10 that the director determines to be appropriate.

11 (3) Each Section 501(c)(3) or 501(c)(4) organization receiving
12 a set-aside, its directors and officers, and its assets including any
13 plan stock, shall be independent of any influence or control by the
14 health care service plan and its directors, officers, subsidiaries, or
15 affiliates.

16 (4) At least 90 percent of the money expended annually to fulfill
17 the charitable mission and grantmaking functions of the charitable
18 organization receiving any set-aside shall be spent on health care
19 services for citizens who reside in California and who are not
20 receiving health care services through a local, state, or federal
21 program.

22 (5) Every Section 501(c)(3) or 501(c)(4) organization that
23 receives a set-aside under this section shall have in place
24 procedures and policies to prohibit conflicts of interest, including
25 those associated with grantmaking activities that may benefit the
26 plan, including the directors, officers, subsidiaries, or affiliates of
27 the plan.

28 (6) Every Section 501(c)(3) or 501(c)(4) organization that
29 receives a set-aside under this section shall demonstrate that its
30 directors and officers have sufficient experience and judgment to
31 administer grantmaking and other charitable activities to serve the
32 state's health care needs.

33 (7) Every Section 501(c)(3) or 501(c)(4) organization that
34 receives a set-aside under this section shall provide the director
35 and the Attorney General with an annual report that includes a
36 detailed description of its grantmaking and other charitable
37 activities related to its use of the set-aside received from the health
38 care service plan. The annual report shall be made available by
39 the director and the Attorney General for public inspection,
40 notwithstanding the California Public Records Act (Chapter 3.5

1 (commencing with Section 6250) of Division 7 of Title 1 of the
2 Government Code). Each organization shall submit the annual
3 report for its immediately preceding fiscal year within 120 days
4 after the close of that fiscal year. When requested by the director
5 or the Attorney General, the organization shall promptly
6 supplement the report to include any additional information that
7 the director or the Attorney General deems necessary to ascertain
8 compliance with this article.

9 (8) The plan has satisfied the requirements of this chapter, and
10 a disciplinary action pursuant to Section 1386 is not warranted
11 against the plan.

12 (d) The plan shall not file any forms or documents required by
13 the Secretary of State in connection with any conversion or
14 restructuring until the plan has received an order of the director
15 approving the conversion or restructuring, or unless authorized to
16 do so by the director.

17 *SEC. 7. Article 6 (commencing with Section 128559) is added*
18 *to Chapter 5 of Part 3 of Division 107 of the Health and Safety*
19 *Code, to read:*

20

21 *Article 6. California Physician Assistant Scholarship and Loan*
22 *Repayment Program*

23

24 *128559. (a) There is hereby established, in the Health*
25 *Professions Education Foundation, the California Physician*
26 *Assistant Scholarship and Loan Repayment Program, referred to*
27 *as the program for purposes of this article. The program shall*
28 *provide scholarships to pay for the educational expenses of*
29 *students enrolled in physician assistant schools and to repay*
30 *qualifying educational loans of physician assistants who agree to*
31 *practice in designated medically underserved areas as provided*
32 *in this article.*

33 *(b) The Health Professions Education Foundation may also*
34 *provide scholarships and loan repayments for physician assistants*
35 *who practice in a clinic licensed pursuant to subdivision (a) of*
36 *Section 1204.*

37 *128559.1. (a) The Health Professions Education Foundation*
38 *shall administer the program utilizing the same general guidelines*
39 *applicable to the federal National Health Service Corps*
40 *Scholarship Program established pursuant to Section 2541 of Title*

1 42 of the United States Code and the National Health Service
2 Corps Loan Repayment Program established pursuant to Section
3 2541-1 of Title 42 of the United States Code, with the following
4 exceptions:

5 (1) A physician assistant student shall be eligible to participate
6 in the program if he or she agrees to practice at a site located in
7 an area of the state where unmet priority needs exist for primary
8 care family physicians, as determined by the Health Workforce
9 Policy Commission.

10 (2) No matching funds shall be required from an entity in the
11 practice site area.

12 (b) The Office of Statewide Health Planning and Development
13 shall adopt regulations regarding the implementation of the
14 program, upon recommendations made by the Health Professions
15 Education Foundation.

16 (c) In making recommendations regarding the implementation
17 of the program and during the development of the program, the
18 Health Professions Education Foundation shall solicit advice from
19 representatives of the Physician Assistants Committee and the
20 California Academy of Physician Assistants.

21 128559.2. (a) The California Physician Assistant Scholarship
22 and Loan Repayment Program Fund is hereby established in the
23 State Treasury.

24 (b) Revenues from the contributions made pursuant to Section
25 3523 of the Business and Professions Code, as well as any other
26 private or public funds made available for purposes of the
27 program, shall be deposited into the fund. Upon appropriation by
28 the Legislature, moneys in the fund shall be available for
29 expenditure by the Office of Statewide Health Planning and
30 Development for purposes of implementing the program pursuant
31 to this article.

32 (c) The Office of Statewide Health Planning and Development
33 and the Health Professions Education Foundation shall be under
34 no obligation to administer the program under this article until
35 sufficient moneys have been accumulated in the fund and
36 appropriated to the office by the Legislature.

37 128559.3. The Health Professions Education Foundation shall
38 submit a report to the Legislature on or before January 1, 2009,
39 and annually thereafter, that describes the experience of the
40 program since its inception, evaluate its effectiveness in improving

1 access to health care for underserved populations, and make
2 recommendations for maintaining or expanding its operation. The
3 report shall also include the following data:

- 4 (a) The number of the participants in the program.
- 5 (b) The locations where the participants practice or attend
6 school.
- 7 (c) The amount expended for the program’s operation and the
8 amount collected in donations for the program.

9 128559.4. This article shall be implemented only to the extent
10 that sufficient moneys are available in the California Physician
11 Assistant Scholarship and Loan Repayment Program Fund to
12 administer the program.

13 ~~SEC. 6.~~

14 SEC. 8. Section 699.6 is added to the Insurance Code, to read:

15 699.6. (a) Notwithstanding any other provision of law, a carrier
16 domiciled in another state is exempt from Section 700, if it meets
17 the following criteria:

18 (1) It offers, sells, or renews a health insurance policy in this
19 state that complies with all of the requirements of the domiciliary
20 state applicable to the policy.

21 (2) It is authorized to issue the policy in the state where it is
22 domiciled and to transact business there.

23 (b) Notwithstanding any other provision of law, the health
24 insurance policy offered, sold, or renewed in this state by a carrier
25 that satisfies the criteria of subdivision (a) is exempt from all other
26 provisions of this code.

27 ~~SEC. 7.~~

28 SEC. 9. Section 10119.3 is added to the Insurance Code, to
29 read:

30 10119.3. (a) Notwithstanding any other provision of law, on
31 and after July 1, 2008, a health insurance policy that covers
32 hospital, medical, or surgical expenses on an individual or group
33 basis may issue a policy that does not include one or more of the
34 benefits described in subdivision (b) or may amend or renew a
35 policy to delete one or more of those benefits, if the applicant or
36 policyholder waives the benefit pursuant to subdivision (d).

37 (b) The benefits that may be waived pursuant to subdivision (a)
38 are those described in Sections 10119.6, 10119.8, 10119.9,
39 10122.1, 10123.10, 10123.141, 10123.15, 10123.18, 10123.184,
40 10123.185, 10123.195, 10123.196, 10123.2, 10123.21, 10123.5,

1 10123.55, 10123.6, 10123.7, 10123.8, 10123.81, 10123.82,
2 10123.83, 10123.86, 10123.87, 10123.88, 10123.89, 10123.9,
3 10125, 10126.6, 10127.3, 10145.2, and 10176.61.

4 (c) The commissioner, in consultation with the Director of the
5 Department of Managed Health Care, shall prepare a disclosure
6 form prior to July 1, 2008, that is easily understood and that
7 summarizes the benefits a health insurer is required to include in
8 its policy under this code and the benefits that may be waived
9 under the section.

10 (d) The applicant or policyholder shall sign the disclosure
11 described in subdivision (c), specifying the benefits he or she
12 waives and indicating that the insurer has explained the contents
13 of the disclosure and that he or she understands them, before the
14 policy may be issued, amended, or renewed without one or more
15 of the benefits described in subdivision (b).

16 (e) This section and Section 1367.08 of the Health and Safety
17 Code shall be known, and may be cited as, the Freedom to Choose
18 Health Benefits Act of 2007.

19 ~~SEC. 8.~~

20 *SEC. 10.* Part 6.6 (commencing with Section 12739.10) is
21 added to Division 2 of the Insurance Code, to read:

22
23 PART 6.6. THE CALIFORNIA HEALTH INSURANCE
24 EXCHANGE

25
26 CHAPTER 1. GENERAL
27

28 12739.10. This part shall be known and may be cited as the
29 California Health Insurance Exchange Act.

30 12739.11. The Legislature finds and declares the following:

31 (a) With the exception of a high deductible health plan coupled
32 with a health savings account, federal tax law discourages
33 individuals from purchasing health care coverage unless an
34 individual’s employer offers health care coverage and the
35 individual is eligible for it and chooses to obtain that coverage.

36 (b) Though many employers, particularly small businesses,
37 would like to provide health care coverage to their employees,
38 existing regulations and increasing health care costs limit their
39 options for directly offering health care coverage to their
40 employees.

1 (c) Though high deductible health plans coupled with health
2 savings accounts are gaining in popularity, these types of products
3 do not meet the needs of every individual and every family.

4 (d) Government should not artificially limit choice in health
5 care coverage products by offering tax preferences only to an
6 individual who couples a high deductible health plan with a health
7 savings account or to an employee whose employer offers, and
8 whose employer's eligibility requirements allow the employee to
9 obtain, health care coverage.

10 (e) Eighty-one percent of the population without health care
11 coverage is employed by private employers who could establish
12 affordable cafeteria plans under Section 125 of Title 26 of the
13 United States Code to assist their employees' use of pretax income,
14 as well as pretax employer contributions, to purchase health care
15 coverage.

16 (f) Providing an equivalent tax benefit for the individual
17 purchase of health care coverage that reduces the out-of-pocket
18 premium cost of purchasing health care coverage is a vital
19 component for extending health care coverage to those without it.

20 12739.12. The following definitions apply for the purposes of
21 this part:

22 (a) "Board" means the Managed Risk Medical Insurance Board.

23 (b) "Carrier" means a health care service plan licensed by the
24 Department of Managed Health Care or a health insurer holding
25 a certificate of authority from the commissioner.

26 (c) "Employee" means an individual who has obtained either
27 an individual plan contract or an individual health insurance policy
28 from a carrier through a cafeteria plan established by his or her
29 employer.

30 (d) "Employer" means an employer in this state who has
31 established a cafeteria plan pursuant to Section 125 of Title 26 of
32 the United States Code.

33 (e) "Exchange" means the California Health Insurance
34 Exchange.

35 12739.13. The California Health Insurance Exchange is hereby
36 established and shall be administered by the board. The purpose
37 of the exchange is to administer the payment of premiums for
38 health care coverage obtained by an employee pursuant to a
39 cafeteria plan established by his or her employer.

CHAPTER 2. ADMINISTRATION

12739.20. The board shall have all of the following powers:

(a) To contract with professional service firms as may be necessary in its judgment and to fix their compensation.

(b) To contract with companies that provide third-party administrative and billing services.

(c) To contract with employers and carriers to administer the payment of premiums for health care coverage.

12739.21. The board shall maintain an accurate account of all of the activities, receipts, and expenditures of the exchange and shall annually report this information at the end of its fiscal year to the Governor and the Legislature. The exchange shall be subject to audits by the State Auditor.

12739.22. (a) No later than two years after the board begins operation of the exchange and annually thereafter, the board shall study the exchange and its enrollees and report in writing to the Governor and the Legislature on the status and activities of the exchange based on data collected in the study.

(b) The study shall review the following matters:

(1) The operation and administration of the exchange, including surveys and reports on the plan contracts and policies purchased by the employees and on the experience of the carriers that issued those plan contracts and policies.

(2) Any significant observations regarding utilization and adoption of the exchange.

CHAPTER 3. OPERATION

12739.30. On and after January 1, 2009, the exchange shall administer the payment of premiums for health care coverage obtained by an employee pursuant to a cafeteria plan established by his or her employer.

12739.31. The board shall develop a plan of operation for the exchange on or before June 31, 2008, that shall include, but not be limited to, the following components:

(a) Procedures for operation of the exchange.

(b) Procedures for contracting with employers and carriers.

(c) A system of collecting all premium payments made by, or on behalf of, employees and remitting those payments to carriers.

1 (d) A plan for publicizing the existence of the exchange.
 2 (e) Procedures for resolving disputes arising from the operation
 3 of the exchange.

4 12739.32. (a) A carrier may apply to the board for participation
 5 in the exchange.

6 (b) To participate in the exchange, the carrier shall enter into
 7 an agreement with the board that all premiums for an individual
 8 plan contract or an individual policy that it issued to an employee
 9 shall be made to the carrier through the exchange.

10 (c) The board shall not impose on a carrier seeking to participate
 11 in the exchange any terms or conditions, including any
 12 requirements or agreements, with respect to rates or benefits.

13 12739.33. (a) An employer with employees in this state may
 14 apply to the board for participation in the exchange.

15 (b) The application shall contain the following information:

16 (1) The name of each employee who has obtained an individual
 17 plan contract or individual policy through the cafeteria plan.

18 (2) The name of the carrier who issued the plan contract or
 19 policy.

20 (3) The premium amount for each plan contract or policy.

21 (4) The amount of the premium paid by the employee and by
 22 the employer.

23 (c) To participate in the exchange, the employer shall enter into
 24 an agreement with the board containing the following provisions:

25 (1) The employer agrees to transmit to the exchange all premium
 26 payments for health care coverage issued to employees specified
 27 in the employer’s application by a carrier participating in the
 28 exchange.

29 (2) The employer agrees to transmit the premium payments
 30 described in paragraph (1) to the exchange, at minimum, 15 days
 31 prior to the due date required by the carrier.

32 (3) The employer shall notify the board within 10 days of
 33 learning of any change in the information set forth in the
 34 application.

35 12739.34. (a) The board shall deposit all premium payments
 36 received pursuant to Section 12739.33 in the California Health
 37 Insurance Exchange Fund.

38 (b) The board shall remit the premium payments received for
 39 an employee’s individual plan contract or individual policy to the

1 carrier that issued the plan contract or policy prior to the due date
2 required by the carrier.

3 12739.35. The exchange shall operate in accordance with all
4 requirements and restrictions set forth in this part and all other
5 applicable federal and state laws and regulations.

6

7

CHAPTER 4. REVENUE

8

9 12739.40. (a) It is the intent of the Legislature that the
10 administration of the exchange be fully supported from fees
11 collected for services provided by the board.

12 (b) The board is authorized to charge a fee necessary to
13 implement this chapter.

14 (c) There is hereby created in the State Treasury the California
15 Health Insurance Exchange Fund.

16 (d) Notwithstanding Section 13340 of the Government Code,
17 revenue in the California Health Insurance Exchange Fund shall
18 be continuously appropriated to the board for the purposes of this
19 part.

20 ~~SEC. 9.~~

21 *SEC. 11.* Section 17053.102 is added to the Revenue and
22 Taxation Code, to read:

23 17053.102. (a) There shall be allowed a credit against the “net
24 tax,” as defined by Section 17039, an amount equal to 50 percent
25 of the fair market value of uncompensated medical care provided
26 by a physician during the taxable year to an eligible individual.

27 (b) For purposes of this section:

28 (1) “Eligible individual” means a resident of this state who is
29 not covered by health insurance and is a member of a household
30 whose combined household adjusted gross income for the taxable
31 year is less than the federal poverty level for that household for
32 the applicable taxable year.

33 (2) “Fair market value of uncompensated medical care” shall
34 include only those medical procedures covered by Medicare and
35 shall not exceed the reimbursement rate authorized under Medicare
36 for any medical procedure for which a credit is allowed by this
37 section.

38 (3) “Physician” means a physician and surgeon licensed by the
39 Medical Board of California or the Osteopathic Medical Board of
40 California.

1 (c) In the case where the credit allowed by this section exceeds
2 the “net tax,” the excess may be carried over to reduce the “net
3 tax” in the following year, and succeeding years if necessary, until
4 the credit is exhausted.

5 ~~SEC. 10.~~

6 *SEC. 12.* Section 17053.77 is added to the Revenue and
7 Taxation Code, to read:

8 17053.77. (a) For each taxable year beginning on or after
9 January 1, 2008, and before January 1, 2013, there shall be allowed
10 as a credit against the “net tax,” as defined in Section 17039, an
11 amount equal to 15 percent of the amount paid or incurred by a
12 qualified taxpayer during the taxable year for qualified health
13 insurance for employees of the taxpayer who perform services in
14 this state and who pay income taxes to the state.

15 (b) For purposes of this section:

16 (1) “Qualified health insurance” means amounts paid on behalf
17 of employees to a high deductible health plan, as defined by Section
18 223(c)(2) of the Internal Revenue Code, or to a health savings
19 account, as defined by Section 223(d) of the Internal Revenue
20 Code.

21 (2) “Qualified taxpayer” means any new small to medium size
22 employer, or any existing small to medium size employer that,
23 during any of the five taxable years immediately preceding the
24 taxable year, has not provided health insurance to employees
25 employed by the employer in this state.

26 (3) For purposes of this paragraph:

27 (A) “Small employer” means a person, as defined in Section
28 7701(a) of the Internal Revenue Code, or a private entity
29 employing, for wages or salary, at least two but no more than 19
30 persons.

31 (B) “Medium employer” means a person, as defined in Section
32 7701(a) of the Internal Revenue Code, or a private entity
33 employing, for wages or salary, at least 20 but no more than 199
34 persons.

35 (C) “New small to medium employer” means a small employer
36 or a medium employer that began doing business on or after
37 October 1, 2008.

38 (c) The credit allowed by this section shall be in lieu of any
39 deduction to which the taxpayer otherwise may be entitled for
40 expenses on which a credit under this section is claimed.

1 (d) On or before December 1, 2011, the Franchise Tax Board
2 shall report to the Legislature on the total number of employers
3 using the credit under this section, the total number of employees
4 who have enrolled in high deductible health plans since the
5 inception of the credit, and the total cost of this credit to the state.

6 (e) In the case where the credit allowed by this section exceeds
7 the “net tax,” the excess may be carried over to reduce the “net
8 tax” in the following year, and succeeding years if necessary, until
9 the credit is exhausted.

10 (f) A qualified taxpayer is only eligible for the credit allowed
11 by this section for the first year in which the credit is claimed and
12 for each of the two consecutive taxable years following the taxable
13 year in which the credit is first claimed.

14 (g) On or before March 1, 2012, the Legislative Analyst shall
15 report to the Legislature on the effectiveness of the tax credits
16 authorized by this section and Section 23677 upon employed
17 Californians’ ability to meet deductible medical expenses incurred
18 under qualified health insurance plans.

19 (h) This section shall remain in effect only until December 1,
20 2013, and as of that date is repealed, unless a later enacted statute
21 that is enacted before December 1, 2013, deletes or extends that
22 date.

23 ~~SEC. 11.~~

24 *SEC. 13.* Section 17072 of the Revenue and Taxation Code is
25 amended to read:

26 17072. (a) Section 62 of the Internal Revenue Code, relating
27 to adjusted gross income defined, shall apply, except as otherwise
28 provided.

29 (b) Section 62(a)(2)(D) of the Internal Revenue Code, relating
30 to certain expenses of elementary and secondary school teachers,
31 shall not apply.

32 (c) The deduction allowed by Section 17204, relating to medical
33 care shall be allowed in computing adjusted gross income.

34 (d) The deduction allowed by Section 17216, relating to health
35 savings accounts, is allowed in computing adjusted gross income.
36 This subdivision shall apply to taxable years beginning on or after
37 January 1, 2008.

38 ~~SEC. 12.~~

39 *SEC. 14.* Section 17131.4 of the Revenue and Taxation Code
40 is amended to read:

1 17131.4. (a) Section 106(d) of the Internal Revenue Code,
2 relating to contributions to health savings accounts, shall not apply.

3 (b) This section shall apply to taxable years beginning on or
4 after January 1, 2005, and before January 1, 2008. This section
5 shall remain in effect only until January 1, 2013, and as of that
6 date is repealed.

7 ~~SEC. 13.~~

8 *SEC. 15.* Section 17131.5 of the Revenue and Taxation Code
9 is amended to read:

10 17131.5. (a) Section 125(d)(2)(D) of the Internal Revenue
11 Code, relating to the exception for health savings accounts, shall
12 not apply.

13 (b) This section shall apply to taxable years beginning on or
14 after January 1, 2005, and before January 1, 2008. This section
15 shall remain in effect only until January 1, 2013, and as of that
16 date is repealed.

17 ~~SEC. 14.~~

18 *SEC. 16.* Section 17138.5 is added to the Revenue and Taxation
19 Code, to read:

20 17138.5. For taxable years beginning on or after January 1,
21 2008, Section 106 of the Internal Revenue Code, as amended by
22 Section 302 of the Tax Relief and Health Care Act (TRHCA) of
23 2006 (Public Law 109-432), relating to health savings accounts,
24 shall apply, except as otherwise provided.

25 ~~SEC. 15.~~

26 *SEC. 17.* Section 17138.6 is added to the Revenue and Taxation
27 Code, to read:

28 17138.6. For taxable years beginning on or after January 1,
29 2008, Section 125 of the Internal Revenue Code, as amended by
30 Section 1201 of the Medicare Prescription Drug, Improvement,
31 and Modernization Act of 2003 (Public Law 108-173), relating to
32 health savings accounts, shall apply, except as otherwise provided.

33 ~~SEC. 16.~~

34 *SEC. 18.* Section 17204 is added to the Revenue and Taxation
35 Code, to read:

36 17204. (a) There shall be allowed a deduction in an amount
37 equal to the cost, not compensated by insurance or otherwise, paid
38 or incurred during the taxable year by the taxpayer for medical
39 care for the taxpayer, his or her spouse, his or her dependents, and,
40 in the case of a married couple, any dependents of each spouse.

1 (b) For purposes of this section:

2 (1) “Taxpayer” means any person subject to the tax imposed
3 by this part.

4 (2) “Dependent” has the same meaning as ascribed to that term
5 by Section 17056.

6 (3) “Medical care” has the same meaning ascribed to that term
7 by Section 213(d) of the Internal Revenue Code.

8 (c) The deduction allowed by this section shall be in lieu of any
9 other deduction otherwise allowable by this part for the costs for
10 which the deduction is allowed by this section.

11 ~~SEC. 17.~~

12 *SEC. 19.* Section 17215 of the Revenue and Taxation Code is
13 amended to read:

14 17215. (a) Section 220(a) of the Internal Revenue Code,
15 relating to deduction allowed, is modified to provide that the
16 amount allowed as a deduction shall be an amount equal to the
17 amount allowed to that individual as a deduction under Section
18 220 of the Internal Revenue Code, relating to medical savings
19 accounts, on the federal income tax return filed for the same taxable
20 year by that individual.

21 (b) Section 220(f)(4) of the Internal Revenue Code, relating to
22 additional tax on distributions not used for qualified medical
23 expenses, is modified by substituting “10 percent” in lieu of “15
24 percent.”

25 (c) Section 220(f)(5) of the Internal Revenue Code, as amended
26 by Section 1201(c) of the Medicare Prescription Drug,
27 Improvement, and Modernization Act of 2003 (Public Law
28 108-173), relating to permitted rollovers from Archer Medical
29 Savings Accounts, shall apply, except as otherwise provided. This
30 subdivision shall apply to taxable years beginning on or after
31 January 1, 2008.

32 ~~SEC. 18.~~

33 *SEC. 20.* Section 17215.1 of the Revenue and Taxation Code
34 is amended to read:

35 17215.1. (a) Section 220(f)(5) of the Internal Revenue Code,
36 relating to rollover contributions, shall not apply.

37 (b) This section shall apply to taxable years beginning on or
38 after January 1, 2005, and before January 1, 2008. This section
39 shall remain in effect only until January 1, 2013, and as of that
40 date is repealed.

1 ~~SEC. 19.~~

2 *SEC. 21.* Section 17215.4 of the Revenue and Taxation Code
 3 is amended to read:

4 17215.4. (a) Section 223 of the Internal Revenue Code, relating
 5 to health savings accounts, shall not apply.

6 (b) This section shall apply to taxable years beginning on or
 7 after January 1, 2005, and before January 1, 2008. This section
 8 shall remain in effect only until January 1, 2013, and as of that
 9 date is repealed.

10 ~~SEC. 20.~~

11 *SEC. 22.* Section 17216 is added to the Revenue and Taxation
 12 Code, to read:

13 17216. For taxable years beginning on or after January 1, 2008,
 14 all of the following apply:

15 (a) Section 223 of the Internal Revenue Code, as added by
 16 Section 1201 of the Medicare Prescription Drug, Improvement,
 17 and Modernization Act of 2003 (Public Law 108-173), and as
 18 amended by Title III of the Tax Relief and Health Care Act
 19 (TRHCA) of 2006 (Public Law 109-432), relating to health savings
 20 accounts, shall apply, except as otherwise provided.

21 (b) Section 223(e)(1) of the Internal Revenue Code, as added
 22 by Section 1201 of the Medicare Prescription Drug, Improvement,
 23 and Modernization Act of 2003 (Public Law 108-173), shall be
 24 modified by substituting the phrase “Section 17651” for the phrase
 25 “Section 511 (relating to imposition of tax of unrelated business
 26 income of charitable, etc., organizations),” contained therein.

27 (c) Section 223(f)(4)(A) of the Internal Revenue Code, as added
 28 by Section 1201 of the Medicare Prescription Drug, Improvement,
 29 and Modernization Act of 2003 (Public Law 108-173), shall be
 30 modified by substituting “2 ½ percent” for “10 percent,” contained
 31 therein.

32 ~~SEC. 21.~~

33 *SEC. 23.* Section 19184 of the Revenue and Taxation Code is
 34 amended to read:

35 19184. (a) A penalty of fifty dollars (\$50) shall be imposed
 36 for each failure, unless it is shown that the failure is due to
 37 reasonable cause, by any person required to file who fails to file
 38 a report at the time and in the manner required by any of the
 39 following provisions:

1 (1) Subdivision (c) of Section 17507, relating to individual
2 retirement accounts.

3 (2) Section 220(h) of the Internal Revenue Code, relating to
4 medical savings accounts, for taxable years beginning on or after
5 January 1, 1997.

6 (3) Section 223(h) of the Internal Revenue Code, as added by
7 Section 1201 of the Medicare Prescription Drug, Improvement,
8 and Modernization Act of 2003 (Public Law 108-173), relating to
9 health savings accounts.

10 (4) Subdivision (b) of Section 17140.3 or subdivision (b) of
11 Section 23711 relating to qualified tuition programs.

12 (5) Subdivision (e) of Section 23712, relating to Coverdell
13 education savings accounts.

14 (b) (1) Any individual who:

15 (A) Is required to furnish information under Section 17508 as
16 to the amount designated nondeductible contributions made for
17 any taxable year, and

18 (B) Overstates the amount of those contributions made for that
19 taxable year, shall pay a penalty of one hundred dollars (\$100) for
20 each overstatement unless it is shown that the overstatement is due
21 to reasonable cause.

22 (2) Any individual who fails to file a form required to be filed
23 by the Franchise Tax Board under Section 17508 shall pay a
24 penalty of fifty dollars (\$50) for each failure unless it is shown
25 that the failure is due to reasonable cause.

26 (c) Article 3 (commencing with Section 19031) of this chapter
27 (relating to deficiency assessments) shall not apply in respect of
28 the assessment or collection of any penalty imposed under this
29 section.

30 (d) The amendments made to this section by the act adding this
31 subdivision shall apply to taxable years beginning on or after
32 January 1, 2008.

33 ~~SEC. 22.~~

34 *SEC. 24.* Section 23677 is added to the Revenue and Taxation
35 Code, to read:

36 23677. (a) For each taxable year beginning on or after January
37 1, 2008, and before January 1, 2013, there shall be allowed as a
38 credit against the "tax," as defined in Section 23036, an amount
39 equal to 15 percent of the amount paid or incurred by a qualified
40 taxpayer during the taxable year for qualified health insurance for

1 employees of the taxpayer who perform services in this state and
2 who pay income taxes to the state.

3 (b) For purposes of this section:

4 (1) “Qualified health insurance” means amounts paid on behalf
5 of employees to a high deductible health plan, as defined by Section
6 223(c)(2) of the Internal Revenue Code, or to a health savings
7 account, as defined by Section 223(d) of the Internal Revenue
8 Code.

9 (2) “Qualified taxpayer” means any new small to medium size
10 employer, or any existing small to medium size employer that,
11 during any of the five taxable years immediately preceding the
12 taxable year, has not provided health insurance to employees
13 employed by the employer in this state.

14 (3) For purposes of this paragraph:

15 (A) “Small employer” means a person, as defined in Section
16 7701(a) of the Internal Revenue Code, or a private entity
17 employing, for wages or salary, at least two but no more than 19
18 persons.

19 (B) “Medium employer” means a person, as defined in Section
20 7701(a) of the Internal Revenue Code, or a private entity
21 employing, for wages or salary, at least 20 but no more than 199
22 persons.

23 (C) “New small to medium employer” means a small employer
24 or a medium employer that began doing business on or after
25 October 1, 2008.

26 (c) The credit allowed by this section shall be in lieu of any
27 deduction to which the taxpayer otherwise may be entitled for
28 expenses on which a credit under this section is claimed.

29 (d) On or before December 1, 2011, the Franchise Tax Board
30 shall report to the Legislature on the total number of employers
31 using the credit under this section, the total number of employees
32 who have enrolled in high deductible health plans since the
33 inception of the credit, and the total cost of this credit to the state.

34 (e) In the case where the credit allowed by this section exceeds
35 the “tax,” the excess may be carried over to reduce the “tax” in
36 the following year, and succeeding years if necessary, until the
37 credit is exhausted.

38 (f) A qualified taxpayer is only eligible for the credit allowed
39 by this section for the first year in which the credit is claimed and

1 for each of the two consecutive taxable years following the taxable
2 year in which the credit is first claimed.

3 (g) On or before March 1, 2012, the Legislative Analyst shall
4 report to the Legislature on the effectiveness of the tax credits
5 authorized by this section and Section 17053.77 upon employed
6 Californians’ ability to meet deductible medical expenses incurred
7 under qualified health insurance plans.

8 (h) This section shall remain in effect only until December 1,
9 2013, and as of that date is repealed, unless a later enacted statute
10 that is enacted before December 1, 2013, deletes or extends that
11 date.

12 ~~SEC. 23.~~

13 *SEC. 25.* Section 14078.5 is added to the Welfare and
14 Institutions Code, to read:

15 14078.5. (a) Commencing January 1, 2009, the director shall
16 increase reimbursement rates for physician services under the
17 Medi-Cal program to a level that equals 80 percent of the Medicare
18 reimbursement rate for those same services. This subdivision shall
19 not apply to physician services currently reimbursed at or above
20 80 percent of the Medicare reimbursement rate.

21 (b) At the time of any future rate adjustment after January 1,
22 2009, the department shall consider the ability of Medi-Cal
23 beneficiaries to access physician services by geography and
24 specialty and shall request data from the Office of Statewide Health
25 Planning and Development to allow the department to determine
26 the extent of Medi-Cal physician shortages, if any, by geography
27 and specialty.

28 ~~SEC. 24.~~

29 *SEC. 26.* Article 2.93 (commencing with Section 14091.50) is
30 added to Chapter 7 of Part 3 of Division 9 of the Welfare and
31 Institutions Code, to read:

32

33 Article 2.93. The Medi-Cal Empowerment Act

34

35 14091.50. This article shall be known, and may be cited, as
36 the “Medi-Cal Empowerment Act.”

37 14091.51. The Legislature finds and declares the following:

38 (a) Medi-Cal provides health coverage to approximately 6.6
39 million low-income, aged, and disabled beneficiaries at a total

1 projected cost for the 2006–07 fiscal year, of \$35 billion, \$13.7
2 billion from the General Fund.

3 (b) Since 2000, General Fund expenditures on Medi-Cal have
4 risen by 44 percent.

5 (c) In 2000, Medi-Cal expenditures comprised 13 percent of
6 the General Fund budget, but are projected to rise to 21 percent of
7 the General Fund budget by 2015.

8 (d) Cost increases to the Medi-Cal program are unsustainable
9 without reductions in eligibility or benefits.

10 (e) Medi-Cal is a large purchaser of health care services and
11 should share in the responsibility of helping stabilize runaway
12 health care costs that can contribute towards increasing the
13 population of the uninsured.

14 (f) The federal Deficit Reduction Act of 2005 authorizes
15 Medicaid Demonstration Projects for up to 10 states to implement
16 Health Opportunity Accounts, that allow states to use federal
17 matching dollars to deposit up to two thousand five hundred dollars
18 (\$2,500) per adult and one thousand dollars (\$1,000) per child into
19 an account accessible by a Medicaid enrollee that can be used to
20 pay for out-of-pocket medical expenses to meet the deductible of
21 an approved insurance product of the enrollee’s choice. As a
22 national leader, California should be one of these states.

23 14091.52. The State Department of Health Care Services shall
24 prepare and submit a proposal to the federal government by July
25 31, 2008, for participation in the Medicaid Demonstration Project
26 for Health Opportunity Accounts (HOA) in accordance with the
27 federal Deficit Reduction Act of 2005.

28 14091.53. The program design shall achieve the following:

29 (a) Create patient awareness of the high cost of medical care.

30 (b) Provide incentives to patients to seek preventive care
31 services, including one or more of the following:

32 (1) Additional account contributions for an individual
33 demonstrating healthy prevention practices.

34 (2) Periodic health evaluations, including tests and diagnostic
35 procedures ordered in connection with routine examinations, such
36 as annual physicals.

37 (3) Routine prenatal and well-child care.

38 (4) Child and adult immunizations.

39 (5) Tobacco cessation programs.

40 (6) Obesity weight loss programs.

1 (7) Screening services.

2 (8) Other incentives as determined by the department and agreed
3 to by the federal government under the demonstration project.

4 (c) Reduce inappropriate use of health care services.

5 (d) Enable patients to take responsibility for health outcomes.

6 (e) Provide enrollment counselors and ongoing education
7 activities.

8 (f) Allow transactions involving HOAs to be conducted
9 electronically and without cash.

10 (g) Provide access to negotiated provider payment rates.

11 14091.54. (a) The department shall select up to 10 counties
12 in which to implement this demonstration project after considering
13 the per enrollee Medi-Cal cost in each county as well as the overall
14 Medi-Cal cost per county.

15 (b) An eligible individual shall be enrolled into the
16 demonstration program only if the individual voluntarily enrolls.

17 (c) Enrollment shall be effective for a period of 12 months, and
18 may be extended for additional periods of 12 months each with
19 the consent of the individual.

20 (d) An individual who, for any reason, is disenrolled from the
21 demonstration program under this section shall not be permitted
22 to reenroll earlier than one year after disenrollment.

23 14091.55. (a) Insurance plans offered to enrollees who
24 volunteer to participate in the demonstration shall encompass all
25 standard Medi-Cal benefits.

26 (b) The amount of the annual deductible shall be at least 100
27 percent and no more than 110 percent of the amount of the
28 contribution to the HOA.

29 (c) The number of individuals enrolled in any managed care
30 organization that participate in this demonstration project shall not
31 be either of the following:

32 (1) In excess of 5 percent of the total number of individuals
33 enrolled in the organization.

34 (2) Significantly disproportionate to the proportion of similar
35 enrollees in other participating managed care organizations.

36 (d) The state shall provide an adjustment in the per capita
37 payments to a participating managed care organization to account
38 for participation in the HOA. This shall take into account the
39 difference in the likely use of health care services between managed

1 care enrollees who participate in the HOA and managed care
2 enrollees who do not participate in the HOA.

3 14091.56. (a) The department may consider each participating
4 enrollee’s health to determine the state’s contribution into an
5 enrollee’s HOA.

6 (b) Funds in an individual’s HOA may be used for the purchase
7 of medical services and private health care coverage authorized
8 by the department or offered by the individual’s employer.

9 (c) Charitable organizations may also contribute to an
10 individual’s HOA.

11 (d) After the individual has satisfied the annual deductible,
12 alternative benefits for an eligible individual shall consist of at
13 least the benefits that would otherwise be provided to the
14 individual, including cost sharing relating to those benefits, if the
15 individual was not enrolled in the demonstration project.

16 (e) After one year of participation in the program, an individual
17 may apply the prior year’s HOA funds for job training or tuition
18 expenses.

19 (f) Any remaining funds in the individual’s HOA shall carry
20 over into subsequent years, provided that the individual is enrolled
21 in an approved plan.

22 (g) If an individual disenrolls from the program, all of the
23 following shall occur:

- 24 (1) The state shall cease all contributions.
- 25 (2) The HOA administrator shall remit 50 percent of the account
26 to the General Fund.
- 27 (3) The remaining funds shall be used by the individual within
28 three years to purchase health insurance coverage or on any other
29 qualifying expenses, which may include job training or tuition
30 expenses.

31 14091.57. The department shall coordinate administration of
32 HOAs through the use of a third-party administrator and may
33 implement appropriate policies and procedures for implementation
34 of this demonstration project consistent with federal laws,
35 regulations, and other guidance.

36 14091.58. The department shall annually report to the Governor
37 and the Legislature on the results of this demonstration project.

38 14091.59. The department shall develop a strategic plan,
39 including recommendations for maintaining the Medi-Cal
40 program’s current share of General Fund expenditures, and shall

- 1 submit the plan to the Legislature and the Governor on or before
- 2 November 1, 2008, and annually thereafter.

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